

8-Hour Ozone

Designations and State Implementation Plan Development

Crafting a new SIP to reach Attainment 2004-2009

Clean Air Act and Inter-Agency Air Quality Task Force Presentations April 22 and 29, 2004



Explaining the ozone problem....





reactive HC (VOC) + $NO_x => 0_3$

....combined in sunlight and humidity to produce photochemical smog





Ozone-Related Health Effects of Concern

- **▶** Difficulty in breathing, shortness of breath
- Aggravated/prolonged coughing and chest pain
- ► Increased aggravation of asthma, susceptibility to respiratory infection resulting in increased hospital admissions and emergency room visits
- ▶ Repeated exposures could result in chronic inflammation and irreversible structural changes in the lungs, that can lead to premature aging of the lungs and illness such as bronchitis and emphysema
- Growing evidence suggests association with premature death

Changing to the 8-Hr Ozone NAAQS

- New standard looks at concentration averaged over an 8 hour period
- New standard dampens year-to-year variation based on meteorology
- Health professionals feel the 8-hr standard is a better health definition than the 1-hr standard deals w/ chronic exposure impacts...more typical of most areas...more important to long term health.



New Plans will respond to the continuing public health concern...

3.5 to 4 Million Wisconsin residents live in areas with elevated ozone concentrations during the summer. At least 300,000 are "at risk" for its respiratory health impact.

The required Ozone SIP development should bring about half this population living in areas with the worst AQ back to attainment levels.

Key Pieces - AQ "Attainment" Planning under the Clean Air Act

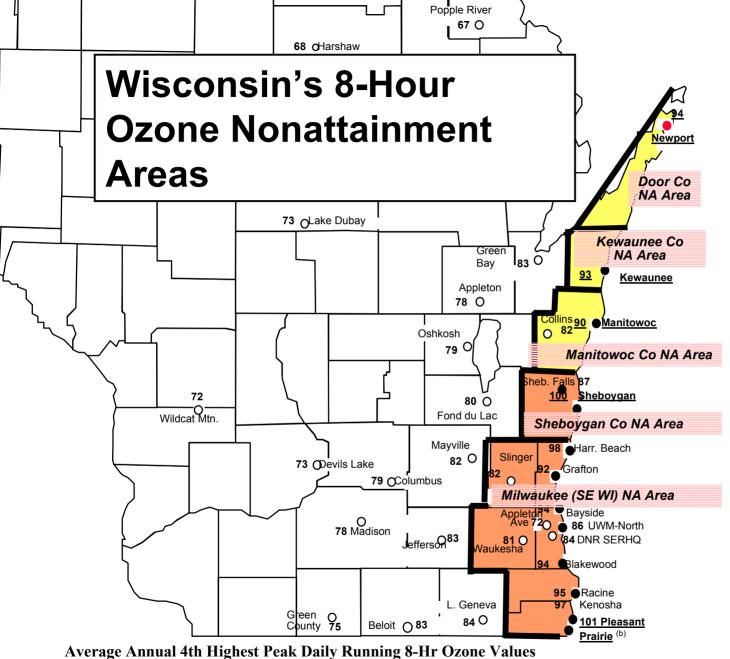
- ✓ Designate" areas for Ozone & PM-2.5 either "attainment" or "nonattainment"
- Evaluate where to reduce pollution
- Evaluate how much pollutant reduction is needed to reach regional attainment
- Develop and adopt formal Plans (SIPs) which include emission control programs/rules, milestones & deadlines
- Attain the standards and redesignate areas to reflect the better air quality



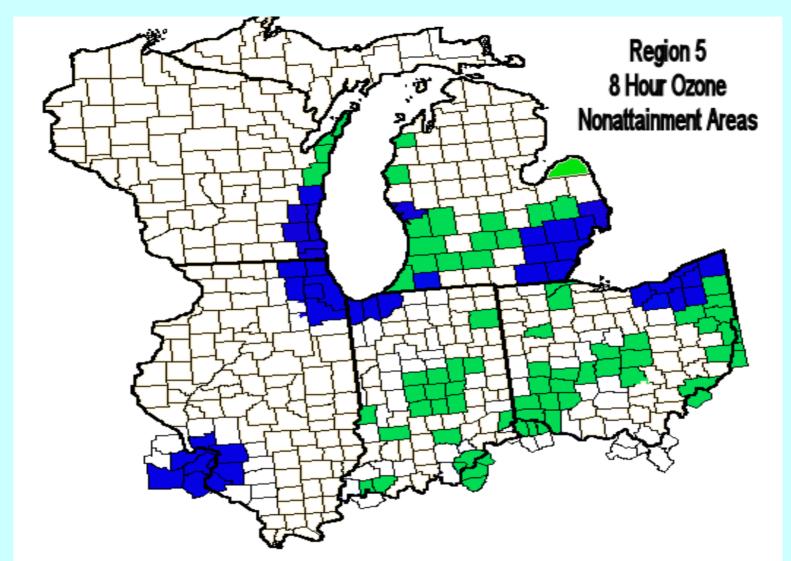
New 8-Hour Ozone Designations & Nonattainment Classifications

- Basic Door, Kewaunee & Manitowoc Co's
- Marginal none
- Moderate Sheboygan Co & SE WI 6 Co's
- Serious none
- Severe none
- Extreme none

Rest of State = Attainment



Average Annual 4th Highest Peak Daily Running 8-Hr Ozone Value (i.e., 8-Hr O3 "Design Values" a)
Wis DNR Ozone Monitoring Sites 2001 - 2003









Basic WI Ozone SIP Schedule

- Final Area Designations : April 15
- Technical Evaluations: 2004-2006
- Regional Baseline Modeling 2004
- Attainment Plan Modeling : 2005
- Major SIP Submittals: 2006 & 2007
- Initial Attainment Date(s): 2009 & 2010
- Latest Attainment Date(s): 2013-2015

"When"

....how the Air Program is approaching.....

- » Adopting the new ambient standard
- » Informing the Public regarding their AQ status
- » Perform ongoing Monitoring, Inventory & Modeling Efforts
- » Starting a SIP Development Process for 8-hr Ozone -
 - » Regional Modeling for Ozone and PM
 - » Control Options Development
 - » Control Plan Dialogue w/ Stakeholders



Starting Planning Perspective

- Address problem as regional issue for "AQ connected" nonattainment areas
- A successful SIP will most likely rely on a larger, demonstrated contributing area, for emissions reductions
- Ground on AQ "impact" and "benefit" to violating sites
- Find an appropriate geographic and sector balance of emission control responsibility
- Work from existing authority under WI and federal law - may include regional Governors' agreement(s)

Four Planning & Control Levels

- National Sector-based Programs
- Large Region (25-30 State) Statewide Plans to meet Budgets
- LADCO States Regional Agreements for Regional Attainment
- State Plans (SIPs) for Local Areas

Bottom Line - National Programs and EPAproposed large region controls won't bring our areas to attainment!

WI Ozone Planning Input & Outreach

- Clean Air Act Task Force
- Inter-Agency Briefings
- Planning, Transportation & Environmental Health Stakeholders
- Energy and Industry Stakeholders
- Public Outreach Meetings
- Clean Air Partners
- Regional Partners



Some Evaluation Criteria for Current & Future Emissions & Ozone/PMAQ Impact Assessment

- AQ and Meteorology during Ozone Episodes
- Emissions Density
- Expected Emissions Impacts
- Area Development and Activity Patterns
- Economic Linkages between potential areas
- Travel and Commuting Patterns
- Relative Unit Emissions Baselines
- Relative Emissions Control Cost & Efficiency



Anti-Backsliding & Transition from 1-Hr to 8-Hr Ozone Requirements (Maybe!)

Mandatory Programs	Residual 1-Hr Area	8-Hr Basic	8-Hr Moderate
Effective Dates	Until 6/15/05	After 6/15/05	After 6/15/05
Transportation Conformity	Х	X	Х
VOC RACT	X	RACM***	Update**
NOx RACT	Waived	RACM***	Х
VOC & NOx RACM	Partial	X	Х
New Source Review Major Source Thresholds	25 Ton	100 Ton	100 Ton*
Off-set Ratios	1.3:1	1:1	1.15:1*
Modeled Attainment Demo	X	X	Х
Initial and Attainment Budgets	Х	Х	Х
Stage 2 Vapor Recovery	Х	RACM***	X **
RFG	X		X**
I/M Program	Enhanced	RACM***	Basic**

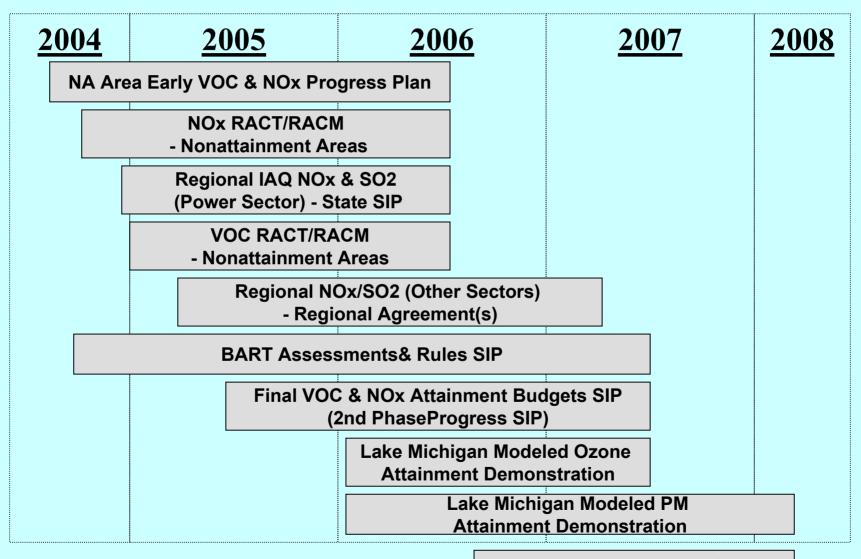
* Change to Draft ** Subject to Anti-Backsliding ***Aug 04 EPA Rule

"What"

Major Plan/Program Requirements

Mandatory & Budget-Based Programs	Basic Areas	Moderate Areas
Formal Attainment Date	2009	2010
Initial Budget & Attainment Budgets Milestones (VOC and NOx)	2006/08	2006/09
Initial Progress (15% VOC or Initial Annual Progress Increments) SIPs	2006	2006
VOC RACT SIP Updates*	(2006-7)	2006
New NOx RACT SIP**	(2006-7)	2006
Clean Air Interstate (IAQR) SIP***	2006	2006
VOC & NOx RACM SIP	2007	2007
Ozone Attainment Demonstration & Attainment Budgets SIP	2007	2007
Regional PM Commitments and Regional Haze Progress SIPs	2008	2008

Initial SIP Products Development Schedule



Initial Haze Progress SIP

What's in it for us all?

- Fair allocation of controls and cost
- Effective control programs and investment
- Timely attainment of ambient air standard
- Improvement in local/state public health
- Certainty for facility & infrastructure plans